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Impending Government Crisis	
Defense Minister Spedolini's boycott meeting suggests the Craxi governme Lauro affair.	of yesterday's inner cabinet int may fall over the Achille
Following a meeting of his Republican P.	Ortiz Directorate vectorates
arternoon, Spadolini told the press that	he has sent a letter to Prime
Minister Craxi criticizing the government	's handling of the bliscking
and advising him that the Republicans w from the government's position during T	ill disassociate themselves
Parliament over the Achille Lauro. Spade	nursuay s depate in Nini stated that he wee
especially upset over the government's o	lecision to release Abu
Abbas and emphasized that neither he n	or his party had been
consulted.	
Spadolini's absence from the sp	Decial meeting of the inner
cabinet would probably signal a governm Social Democrats, junior members in the at yesterday's meeting but echoed Spadi government in their comments to the pre	nent crisis. The Liberals and Craxi coalition, were present Olini's criticisms of the
•	
Comment: Middle East policy has been a	a particularly sensitive issue
within the governing coalition throughout week before the Achille Lauro affair, the	Craxi's administration. A
thernselves at odds over Craxi's and Fore	Bion Minister Andreotti's
sharp denunciations of Israel for its raid	on PLO headquarters in
Tunis. The Republicans, Liberals, and So	cial Democrats argued that
Craxi's and Andreotti's statements should even handed	d have been more
ovormanaga.	
Deputy Prime Minister Forlani will probab	ly take the lead between
now and Thursday in trying to smooth over	er relations with an eve to
saving the coalition. Foriani is almost cert Republican abandonment of the government	tain to argue that a
partners to choose among the following u	ions would force the other
forming a minority government, seeking a	deal with the Communists
or the neofascist MSI, or asking Presiden	t Cossiga to convoke early
national elections in the spring after the Communist Party congresses.	Christian Democratic and
Communist Party Congresses.	
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ITALY:

Top Secret Jean Gol Chief of Walloon Liberal Party, big business party closely associated with business party closely associated with largest banking, steel, and utility companies . . . popular former Socialist and aggressive champion of Belgium's French-speaking population . . . strongly pro-NATO, will be instrumental in maintaining Belgian support for INF and other US foreign policy initiatives other US foreign policy initiatives.

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Prime Minister's Election Victory	
The reelection of Prime Minister Martent in last Sunday's election will at least tem hand of pro-NATO politicians in both Bel Netherlands.	porarily strengthen the
The Social Christian-Liberal coalition was e	expected to remain in
office following the election, but a strong sh	lowing by Martens's
Flemish Social Christians has increased the	
two seats—115 of 212 deputies. The coaliti bargain over a new government program, a	
take office by early November.	IN THE HEM CADINGLIS IV
Foreign Minister Tinde	mans will probably retain
his portfolio; <u>influential Wa</u> lloon Liberal lead	ler Gol may take the
defense slot.	
Comment: The coalition's reelection—unpr	ecedented for a Beloian
Government after nearly four years in office	-is a vote of confidence
in Prime Minister Martens. At least for the r	near term, he will have
unusual clout in Belgian politics.	
Martens's skill will be tested quickly becaus divisive regional issues that may make his no than its predecessor. Within a month, for ex may again face bickering between Flemish a decentralizing control of religious education	ew government less stable cample, the government and Walloon leaders over
The Belgian election result probably finished	
ssue for Brussels until next year at the earl	
the deployment debate in The Hague. The E to proceed with the next stages of INF depl	seigians may now be able
year, especially if the hard-driving Gol beco	mes defense minister.
The Netherland's Christian Democrats, who	face their INF decision on
1 November, will probably note that a pro-il	
Flemish Social Christian prospects. Division	s on INF, however, are
deeper in the Netherlands than in Belgium;	unlike the Belgians, the
Dutch are not scheduled to deploy INF until parliamentary elections, due in May 1986.	well after their
same many blockers, add in may 1000.	

BELGIUM:

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### USSR-LIBYA:

### **Results of Summit**

The Soviets rolled out the red carpet for Libyan leader Qadhafi, whose first visit since 1981 ended yesterday, but they apparently gave him little of substance and continue to maintain a certain distance from him.

The two sides signed a long-term program for economic and scientific cooperation, a protocol on "political consultation," and a consular agreement. There was no mention in Soviet or Libyan media coverage of a friendship treaty, an arms deal, or agreements on nuclear power and oil sales—all of which Qadhafi desired.

In the Libyan version of a "joint statement" issued yesterday, both sides condemned US military, economic, and media provocations against Libya. The Soviets expressed their full support for Libya "in all the measures it takes" to defend its independence, land, and territorial waters.

The statement contained no characterization of the talks between Qadhafi and General Secretary Gorbachev and stated the leaders had similar views on most international issues. It condemned the US diversion of the Egyptian airliner as "state terrorism," and it denounced "unilateral capitulatory deals" on the Arab-Israeli question, but it made no mention of the Soviet plan for an international conference on the issue, which Gorbachev had plugged in his dinner speech Friday.

Western and Arab journalists told

that Gorbachev berated Qadhafi during their private meeting for transferring Soviet arms to Iran. Qadhafi sidestepped questions on the issue and on the absence of a friendship treaty during his solo press conference yesterday. He noted that peace in the Middle East will be impossible to achieve as long as Israel continues to exist.

Comment: The lack of the customary characterization of the talks in the statement suggests the discussions were contentious. Libyan arms shipments to Iran, the Arab-Israeli peace process, and Moscow's unwillingness to extend Qadhafi any security commitments probably were the main areas of differences. Gorbachev's failure to join Qadhafi in the press conference underlined Moscow's desire not to appear too close to the unpredictable Libyan.

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Top-Secret Nikolay Vladimirovich Talyzia At 56 was youngest of 10 deputy premiers and had held that post since October 1980 ... as Soviet Permanent Representative to Council for Mutual Economic Assistance, worked closely with Ryzhkov before latter became Premier . . . may be Ryzhkov protege . . . may also have had ties to Andropov . . . satellite communications expert . . . Minister of Communications from 1975 to 1980.

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#### USSR:

## **Planning Chief Replaced**

The retirement of Nikolay Baybakov, 74, who has headed the USSR State Planning Committee for 20 years, will give General Secretary Gorbachev a freer hand in implementing his economic agenda.

TASS announced Baybakov's retirement yesterday. Replacing him is Nikolay Talyzin, who was simultaneously promoted to the rank of First Deputy Premier, a step higher than his predecessor.

Comment: Baybakov, a Brezhnev-era appointee, was a staunch advocate of strong centralized economic controls and traditional priorities. He may have been involved in high-level controversy over the draft economic plan for 1986-90 and the guidelines for the period up to the year 2000 because his retirement comes on the eve of a Central Committee plenum scheduled to discuss the draft. Former Premier Tikhonov may also have opposed the general thrust of Gorbachev's program; he was replaced the day after a Politburo discussion of the draft plan, and, as Premier, he would have been the speaker to address that subject at the plenum.

Talyzin, the new Gosplan chief, represents a break with the past because of his relative youth and lack of experience in national economic planning. His elevation to the post of First Deputy under Premier Ryzhkov, a Gorbachev ally, indicates he is a member of Gorbachev's team.

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# East European-Soviet Trade

Million rubles

	1st Helf 1984	Full Year 1984	1st Helf 1965
Julgaria			
Exports	2,823	5,608	2,912
Imports	3,174	6,124	3,156
Balance	-351	-516	-244
Zechoslovakia			
Exports	2,996	6,017	3,246
Imports	3,346	6,591	3,317
Balance	-350	-574	-71
iDR			
Exports	3,772	7,387	3,821
Imports	3,583	7,481	3,710
Balance	189	-114	111
lungary			
Exports	2,042	4,434	2,280
Imports	2,266	4,321	2,207
Balance	224	113	73
oland			
Exports	2,594	5,297	2,611
Imports	2,916	6,069	3,089
Balance	-322	-772	-478
Romania		4 888	4 000
Exports	943	1,755	1,083
Imports	952	1,807	889
Balance		-52	194
Total	A	00.470	45.050
Exports	15,168	30,478	15,952
Imports	16,238	32,394	16,368
Balance	<b>-1,070</b>	-1,916	-416

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Narrowing Trade Deficit	
A sharp drop in Eastern Europe's trade during the first half of 1965 was the rea exports and of Moscow's pressure to b	uit of slower Soviet
The latest Soviet statistics show that the terrope fell by 60 percent compared with Poland was the only country with a larger countries collectively registered a small st	the same period last year. deficit: the other five
Soviet exports picked up slightly in the se start last winter, but deliveries for the sixabout the same as in the first half of 1984 Europe increased only 5 percent. Perform countries, but Czechoslovakia. Hungary, a gains in exports	month period remained  Exports from Eastern ance varied widely among
3-11.0 III 0.1.por.to	
Comment: The decline in the trade deficit midyear since 1976—reflects Soviet effort Europe to increase exports. Although Sov the second half, the deficit for the year is slower than last year's total of 1.9 billion ru	ts to pressure Eastern let exports may pick up in almost certain to be much

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## **PAKISTAN: Zia's Parliamentary Troubles**

President Zia has run into unexpectedly persistent parliamentary opposition to a proposed constitutional reform bill—a prerequisite for the establishment of a civilian government by the end of the year. The bill, introduced last month, would legalize all actions of Zia's eight-year-old martial law regime and grant him immunity from prosecution for actions he took as chief martial law administrator. The Pakistani press announced yesterday that Zia canceled a state visit to West Germany to ensure that the bill was approved before he leaves Saturday for talks in New York with Indian Prime Minister Gandhi and President Reagan.

Comment: The government could easily ram the bill through parliament, but—up to now—Zia has taken pains to maintain an appearance of parliamentary process and already has tried one compromise to make the bill acceptable. Zia, however, does not want to cancel his important talks in New York. Moreover, a protracted debate almost certainly would increase dissatisfaction among the military, already disgruntled at being caught in the middle during the transition to civilian rule, and could result in the military's loss of confidence in Zia. Zia, in turn, is likely to be increasingly concerned about his Prime Minister's ability to manage the future civilian government.

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CHILE: Violent Protests Expected	
The main organized labor and university stude of several moderate opposition parties and slucommittees, are planning numerous antiregime in major Chilean cities, demanding the release of jailed trade union le claims were responsible for the violence of the	um neighborhood e demonstrations today They are aders the government
early last month.	
Communist Party is supporting today's activities plans for a nationwide strike by early November	the ss but concentrating on er.
Comment: The principal new factors in recent are the emerging unity among student and lab willingness of student groups to challenge the almost daily street clashes. In addition, a varied become more combative throughout the count Communists, who appear to be gaining greate these groups, want to persuade the key small it association and the transportation workers' unstrike. If these groups agree to collaborate, the will face a serious challenge in the form of an ustrike by the first week in November.	or sectors and the security forces in ty of labor groups have try recently. The r influence among all businessmen's lion to support the a government probably
LIBERIA: Elections Today	
All opposition parties have agreed to participat oresidential and legislative elections after last re with the Special Election Committee over ballot	minute negotiations
officials of the Liberian Action Party—the leadi are not satisfied with the compromise and may participate. measures have been taken to prevent harassm	yet decide not to numerous
polls, but isolate	d confrontations are
kely, particularly in rural areas where member. Doe's party will attempt to ensure his victory.	
Comment: Doe is determined to stay in power.	even if it means

rigging the election results. Government efforts to ensure participation by opposition parties probably were designed to improve the election's credibility, lessen the potential for violence, and undermine likely challenges of the election results. A decision by officials of the Liberian Action Party to pull out now is likely to cause more damage to the party than to the elections' credibility. Serious manipulation of results, however, will undermine postelection stability and is likely to provoke strong protests from the opposition that could lead to a violent clash with security officials.

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	In Brief
Middle East	— British Foreign Secretary Howe yesterday canceled meeting with PLO representatives said PLO refused to accept communique recognizing Israel's right to exist Foreign Office may try to revive meeting later, but Tory strategists probably relieved.
	Iran's Prime Minister Musavi won vote of confidence in Consultative Assembly Sunday foreordained after Ayatollah Khomeini endorsed his continuation in office Assembly likely to pose problems when Musavi presents cabinet selections.
Bouth Asia	— Zia told Indian press yesterday Pakistan's nuclear program could be made "nonpeaceful" any time response to suggestions by Gandhi that India preserving its nuclear option nuclear issues high on agenda when two meet next week.
iset Asia	Japanese Prime Minister Nakasone agreed to Soviet leader Gorbachev's proposal to resume talks, suspended since 1976 improvement in relations would help Nakasone domestically northern territorial issue will remain obstacle to agreement.
Western Europe	— French Socialists agreed on campaign strategy at congress that ended Sunday will go into opposition if they lose legislative majority in March defeat for moderates who wanted to bargain with other parties to remain in power.
	— Former Chief of Spanish Communist Party, Santiago Carrillo, formed breakaway Communist group last week Communists now split three ways reduces leftist pressure on Prime Minister Gonzalez over NATO.
	— Sweden's Prime Minister Palme yesterday announced major government shufflecontroversial Foreign Minister moved to educationhighly respected Defense Minister, who wished to serve only one term, also replaced.

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# Persian Gulf States Relations With Communist Countries

	Diplomatic Ties	Military Ties	Soviet-Backed Insurgent Groups
Bahrain	None	None	National Front for the Liberation of Bahrain (about 700 members)
			Popular Front for the Liberation of Bahrain (about 500 members)
Kuwait	Recognizes USSR, PRC, Cuba, East Bloc, and Asian Communist states	1982 arms sale worth \$320 million to purchase military equipment;	People's Union Party (less than 100)
			Also Marxist-oriented Palestinian groups
Oman	Recognizes PRC, Yugoslavia, Romania, USSR	None	Popular Front for the Liberation of Oman (about 500 members, mostly in South Yernen)
Qatar	None	None	None
Saudi Arabia	None	None	None currently active
UAE	Recognizes PRC, Yugoslavia	None	None known

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# Special Analysis

### PERSIAN GULF-USSR:

# **Rethinking Relations**

The smaller states of the Persian Guif appear to be reconsidering their previous policy of keeping distance between themselves and the USSR. Oman recognized Moscow last month, joining Kuwait, which has had relations with the USSR for years. Bahrain and the United Arab Emirates probably will follow suit; they believe better relations with Moscow could contribute to stability in the region and improve the prospects for talks between Israel and Arab states. They also probably hope that normalizing relations with Moscow will buy them added protection from Iran.

Oman's willingness to establish ties to the USSR probably has piqued the interest of the other Gulf states in Moscow. The timing of the move to coincide with the Omani Foreign Minister's visit to the US suggests Oman is signaling that the US takes it too much for granted.

The rise in terrorism this summer, expectation of a retaliatory Iranian attack, and a perception of the US seemingly unconditional support for Israel have combined to encourage Gulf leaders to reconsider opening relations with Moscow. Gulf leaders have

unhappiness with apparent US support for the raid by Israel on PLO offices in Tunis. The Foreign Minister from Bahrain recently contrasted the inability of the US to influence events in the region with the possibility that the Soviets might be able to play a more effective role.

### **Next Moves**

Senior officials of the Persian Gulf states are beginning to balance their ties to

the West and that the Soviets might play a useful role in maintaining regional security. Kuwalt's Foreign Minister last week urged that Moscow be included in the Arab-Israeli peace process.

Meanwhile, Kuwait's Defense Minister announced last Tuesday that Soviet Defense Minister Sokolov will visit Kuwait in December—although Moscow has not confirmed the visit. Sokolov would be the

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highest ranking Soviet official to go to Kuwait, and it would be his first official visit to the Third World as Defense Minister. Kuwait is the only one of the conservative Gulf states to have purchased Soviet arms; Sokolov probably will discuss additional arms sales.

Oman and Kuwait probably will raise the issue of relations with Moscow at the summit of Guif Cooperation Council leaders in Muscat next month. Bahrain and the UAE, in particular, are likely to recognize Moscow, possibly in the next few months. Saudi officials are still hinting that the USSR has an important role to play in the region, but they are unlikely to go beyond the current stage of discreet contacts any time soon.

### Implications for the US

Leaders in the vulnerable Persian Gulf states do not want to alter their current relationships with the US and will continue to look for reassurances that the US will protect them if Iran attacks. Even so, they believe relations with the US are risky and hope that recognizing Moscow will provide an additional layer of protection from Iran, Syria, the Palestinians, and pro-Communist factions in the Gulf. The Gulf states will continue to have serious differences with Moscow; they will remain suspicious of its intentions in the Persian Gulf and opposed to the Soviets' occupation of Afghanistan and their support for leftist insurgent groups.

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